

THE ANNUAL TAX EXPENDITURE REPORT



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INTRODUCTION

The Tax Expenditure Annual Report Act and the Economic Development Reorganization Act require the Center for Policy Research and Planning to prepare an annual tax expenditure report. This document is the tenth of such annual reports.

The Tax Expenditure Annual Report Act defines a tax expenditure as "any statutory provision or state agency regulation which exempts, in whole or in part, any specific class or classes of persons, income, goods, services, or property from the impact of established state taxes, including, but not limited to, those provisions known as tax deductions, tax allowances, tax exclusions, tax credits, and tax exemptions."

The purpose of preparing a tax expenditure report is to show that revenues foregone due to provisions in the tax codes have the same effect as direct budgetary expenditures. Another purpose is to provide a vehicle for annual legislative review of tax expenditures similar to the review that direct expenditures receive through the appropriation process.

For instance, it may be the intent of the governor and the legislature that the state finance a portion of the cost of energy conservation and thereby reduce energy consumption. One approach to achieving this goal would be to appropriate, through the general fund, money to supplement the purchase and installation of home insulating materials. An alternative would be to provide a tax credit, exemption, or deduction for expenditures for home insulation. Both approaches achieve the same general purpose, but there are predictable differences in the distribution of the impact among taxpayers in different income categories. Using the first approach keeps more money in the general fund and prevents tax revenues from declining, while the second approach causes the general fund budget to remain unchanged and tax revenues to decline. Because there is a clear political preference for cutting revenues over raising expenditures, the second approach is more likely to be approved although it has the same net budgetary effect as the first. Furthermore, since most tax expenditures, once enacted, become permanent provisions in the tax code, they are more likely to reoccur year after year. A general fund direct expenditure can only be made in a particular fiscal year after an appropriation of state funds is made. In almost all cases, such appropriations are approved for only

one year, and the continuation of an expenditure or a similar expenditure in a subsequent year requires another appropriation.

The primary difficulty in establishing a tax expenditure report is the accurate identification of the relevant tax base that is to be used as a point of departure for tax expenditures. In some cases, the language of the law is clear, and original intent can easily be inferred from the statutes. In other cases, the original intent of the statute can only be surmised, and in these cases there will exist differences of opinions. In fact, a careful examination of the language of the statutes reveals that several tax code provisions generally perceived to be tax expenditure items do not fall within the usual definition.

In this document strict adherence to the language of the statutes is always the basis for developing tax expenditures. However, in keeping with implied legislative intent and in consideration of the intensity of debate concerning certain provisions in the tax laws, provisions in the law other than those which conform to the strictest definition of a tax expenditure have also been included. However, in each of these cases, the departure from strict interpretation is clearly noted. For instance, the sale of feed, seed, fertilizers, herbicides, and other materials used in farming is exempted in Section 27-65-103 of the Mississippi Code of 1972 (supp.) from the sales tax and as such could be considered a tax expenditure. However, Section 27-65-7 of the 1972 Code states that retail sales do not include sales made to a wholesaler, jobber, manufacturer, or custom processor for resale or for further processing. Section 27-65-7 appears to suggest that inputs into production processes are not items subject to the sales tax; it can be inferred from a practical, if not from a strictly legal, position that sales of feed, seed, fertilizers, herbicides, and other materials when sold to persons who are engaged in the business of producing agricultural products are not, indeed, part of the relevant tax base and that the exemption is not a true tax expenditure.

Measuring Tax Expenditures

The estimates in this report are based on the following: 1996 income tax returns, statistical information obtained from sales and use tax returns filed with the Mississippi State Tax Commission, information obtained from specific taxpayers, trade organizations, etc.

In accordance with the Tax Expenditure Annual Report Act, an estimate is provided in this report for most of the tax expenditures listed. In some cases where a tax base is established and the tax expenditure involves only a differential tax rate, these estimates are considered fairly reliable. In other cases where there is no existing statutory tax base and no tax experience to draw from, such as in an outright exemption or exclusion, the estimation procedure must be less exact and the estimates are considerably less reliable. In this report, those estimates which are clearly less reliable are enclosed in parentheses. In certain cases there exists no reliable basis for estimation and any attempt to estimate would be at best worthless and could, in fact, be misleading and therefore detrimental. These cases have been noted "Information Not Available."

Regardless of the accuracy of the estimates, it must be noted that any change in taxation normally brings a change in taxpayer behavior in order to avoid or reduce taxes. Resources and economic activity always tend to flow away from heavily taxed sectors and towards untaxed or less heavily taxed sectors. Thus, while the estimates of tax expenditures are unbiased with respect to *current* economic activity receiving preferential treatment, eliminating that preferential treatment would cause some of that activity to disappear and the tax expenditure estimate would overstate actual revenues realized.

There is also an overlap problem in tax expenditures. Some of the tax expenditures related to individual income tax overlap each other. In particular, the standard deduction overlaps part of the sum of all itemized deductions. For example, under Mississippi law, a married taxpayer filing jointly may take the standard deduction of \$3,400 or the sum of all itemized deductions, presumably only if they exceed \$3,400. If the mortgage interest deduction is \$2,000 for a particular taxpayer whose total itemized deductions equal \$4,000, the loss of the mortgage interest deduction would generate \$600 rather than \$2,000 in taxable income taxed at 3%, 4%, or 5% unless the standard deduction also was eliminated. In fact, the elimination of all itemized deductions would increase taxable income by only \$600 in this example. Therefore, in the separate estimates for itemized deductions and the standard deduction, there is an overlap which would exist unless both standard and itemized deductions were eliminated simultaneously.

CORPORATE INCOME TAX EXPENDITURES

In taxing the earnings of corporations, the state of Mississippi uses a definition of taxable income which corresponds closely to the federal definition of taxable income. Corporations are allowed to deduct from their gross earnings certain operating expenses and other items of expenditure. Corporations are also allowed to credit certain expenses against their state tax liability.

Corporate Credits

Credit for Finance Company Privilege Tax Paid for Same Tax Year.-- Mississippi Code of 1972 (supp.), Section 27-21-9, 27-21-3.

Those corporations whose business includes lending money secured by mortgages, trust receipts, retained title, or purchase contracts including discounting on motor vehicles, furniture, etc., or any other tangible personal property are levied an annual statewide privilege tax based upon the value of securities held. Mississippi finance companies to which this privilege tax applies are allowed a tax credit on their corporate income tax equal to the amount of privilege tax paid for such calendar year based on income derived exclusively from the business which measures the annual statewide privilege tax levied. However, the credit allowed shall not exceed the amount of income tax due. The apparent purpose of this measure is to eliminate a potential source of double taxation.

Estimated FY 1998 Tax Expenditure: \$850,000.

Credit for Qualified Businesses in Designated "High-Tech" and Enterprise Zones. -- Mississippi Code of 1972 (supp.), Section 27-7-22.

For any qualified business, there shall be allowed as a credit against the tax imposed, an amount equal to \$1,000 per net full-time employee as determined by the average annual employment of the business reported to the Employment Security Commission. Such credit shall be allowed annually to each qualified business for a period not to exceed 10 years. If the amount allowable as a credit exceeds the tax imposed, the amount of such excess shall not be refundable or carried forward to any other taxable year.

If either the Mississippi Enterprise Zone Act or the Mississippi Advanced Technology Initiative Act is repealed, any qualified business which had been granted a tax credit under these subsections prior to the date of such repeal shall be entitled to such tax credit until the period for which it was granted expires.

Estimated FY 1998 Tax Expenditure: \$1,800,000.

Jobs Tax Credit-- Mississippi Code of 1972 (supp.), Section 57-73-21.

A jobs tax credit is allowed for increasing employment levels in certain types of business. For a credit to be allowed, the business must be primarily engaged in manufacturing, processing, warehousing, distribution, wholesaling, or research and development, or designated by rule and regulation by the Department of Economic and Community Development as air transportation and maintenance facilities, final destination or resort hotels having a minimum of 150 guest rooms, or movie industry studios.

Estimated FY 1998 Tax Expenditure: \$6,000,000.

National and Regional Headquarters Credit. -- Mississippi Code of 1972 (supp.), Section 57-73-21.

A credit of \$500 for each net new full-time employee is allowed for any business transferring its national or regional headquarters from outside the state of Mississippi. The headquarters credit is available to any company, regardless of the business in which it engages, except for business engaged in the transportation, handling, storage, processing or disposal of hazardous waste. A minimum of 35 full-time jobs must be created to qualify for this credit. National or regional sales offices are not eligible for the headquarters income tax credits.

Estimated FY 1998 Tax Expenditure: Insignificant.

Research and Development Jobs Skills Credit. -- Mississippi Code of 1972 (supp.), Section 57-73-21.

A \$500 credit is authorized for each full-time employee in any new job requiring research and development skills. Specific examples of jobs requiring research and development skills are

chemists and engineers. Qualification of other jobs for this credit would require as a minimum a bachelor's degree in a scientific or technical field of study from an accredited four (4) year college or university, employment in the area of expertise and compensation at a professional level. The research and development job credit is available to any company, regardless of the business in which it engages.

Estimated FY 1998 Tax Expenditure: Insignificant.

Dependent Care Credit. -- Mississippi Code of 1972 (supp.), Section 57-73-23.

An income tax credit is allowed to any employer providing dependent child care for its employees during the employees' working hours. The credit allowed is 50% of qualified expenses. Any excess credit will not be refunded, but can be carried forward for up to five (5) years.

Estimated FY 1998 Tax Expenditure: Insignificant.

Job Training or Retraining Credit. -- Mississippi Code of 1972 (supp.), Section 57-73-25.

A job training credit is allowed to any employer that provides basic skills training to its employees. A retraining credit is also allowed to any employer that provides retraining programs to its employees that are designed to increase opportunity for employee advancement with the employer. The retraining credit is allowed only for employees paid on an hourly wage basis and excludes employees engaged in retail services. The credit allowed is 25% of qualified expenses, not to exceed 50% of the income tax liability. Any excess credit will not be refunded, but can be carried forward for up to five (5) years.

Estimated FY 1998 Tax Expenditure: \$1,800,000.

Gambling License Fees Credit. -- Mississippi Code of 1972 (supp.), Section 75-76-177, 75-76-179.

Each gambling licensee is subject to a license fee based on the licensee's gross revenue. License fees paid to Mississippi on gross revenues are allowed as a credit against the licensee's

Mississippi income tax liability for the same tax year.

Estimated FY 1998 Tax Expenditure: \$3,400,000.

Temporary Assistance for Needy Families. -- Mississippi Code of 1972 (Supp.), Section 27-7-22.1.

This income tax credit is for employers who hire persons who are receiving Temporary Assistance for Needy Families (TANF) at the date of hire. The credit is calculated by applying either 20%, 25% or 40% to the first \$5,200 in wages paid annually to the employee. If the employee is paid \$4 or more above the federal minimum wage (FMW), the employer credit percentage is 40%. If the employee is paid less than \$4 but more than \$3 above the FMW, the employer credit percentage is 25%. If the employee is paid \$3 or less above the FMW, the employer credit percentage is 20%.

No credit shall be claimed for wages paid to any person for more than 36 months, regardless of the number of employers who employ such person. An employer shall not receive the credit if such employer dismisses an employee to create a position for an TANF recipient. This credit can be used against 100% of the total income tax due. Any unused credit cannot be carried forward. The tax credit authorized shall apply only in cases in which the person whose wages are used to calculate the credit was hired after July 1, 1993. Shall be repealed from and after January 1, 1999.

Estimated FY 1998 Expenditure: (\$150,000).

Mississippi Business Finance Corporation Revenue Bond Service Credit. -- (referred to as the RED Program) Mississippi Code of 1972 (Supp.), Section 27-7-22.3 and Section 57-10-401 through Section 57-10-449.

Only debt service paid on revenue bonds issued by the Mississippi Business Finance Corporation to finance economic development projects to induce the location of manufacturing facilities within this state can be taken as a credit. This credit can be used against the taxes due from the income generated by or arising out of the economic development project. The law also provides for a job development assessment fee which may be levied upon those employees whose job was

NOTE: Numbers in parentheses should be considered very inexact estimates.
No established data base exists for determining these values.

created due to the increased development for projects induced prior to 7-1-97. The assessment fee cannot exceed the following percentages of gross wages: (a) 2%, if the gross wages are or between \$5.00 and \$6.99 per hour; (b) 4%, if the gross wages are or between \$7.00 and \$8.99 per hour; (c) 6%, if the gross wages are \$9.00 or more per hour. The employee who has paid this fee is allowed to use as a credit on his Mississippi personal income return, however, any excess credit shall not be refunded or carried forward to any other taxable year.

Estimated FY 1998 Expenditure: (\$5,000,000).

Ad Valorem Inventory Tax Credit. -- Mississippi Code of 1972 (Supp.), Section 27-7-22.5.

This is an income tax credit for manufacturers, distributors and wholesale or retail merchants for a certain amount of ad valorem taxes paid on commodities, goods, wares and merchandise held for resale. The credit may be claimed only in the year in which the ad valorem taxes are paid and may be claimed for each location where such commodities, products, goods, wares and merchandise are found and upon which the ad valorem taxes have been paid. For the 1994 taxable year, the tax credit for each location of the taxpayer shall not exceed the lesser of \$2,000 or the amount of income taxes due the State of Mississippi that are attributable to such location. For the 1995 taxable year, the tax credit shall not exceed the lesser of \$3,000 or the amount of income taxes paid. For the 1996 taxable year, the tax credit shall not exceed the lesser of \$4,000 or the amount of income taxes paid. For the 1997 taxable year and each year thereafter, the tax credit shall not exceed the lesser of \$5,000 or the amount of income taxes paid.

The act also provides that any ad valorem taxes paid by a taxpayer that is applied toward the tax credit may not be used as a deduction by the taxpayer for state income tax purposes. Also, if the taxpayer is a partnership or an S corporation, the credit may be applied only to the tax attributable to the partnership or an S corporation income. Effective January 1, 1994.

Estimated FY 1998 Expenditure: (\$3,800,000).

NOTE: Numbers in parentheses should be considered very inexact estimates.
No established data base exists for determining these values.

Export Charges Credit. -- Mississippi Code of 1972 (Supp.), Section 27-7-22.7.

This is an income tax credit that allows taxpayers that utilize the port facilities at state, county, and municipal ports an income tax credit equal to the total export cargo charges paid by the taxpayer for: (a) receiving in the port; (b) handling to a vessel; (c) wharfage. The credit provided shall not exceed 50% of the amount of tax imposed upon the taxpayer for the taxable year reduced by the sum of all other credits. Any unused portion of the credit may be carried forward for the succeeding 5 years. The maximum cumulative credit that may be claimed by a taxpayer pursuant to this act beginning January 1, 1994 and ending December 31, 1998 is limited to \$1,000,000. To obtain the credit a taxpayer must provide to the State Tax Commission a statement from the governing authority of the port certifying the amount of charges paid by the taxpayer for which a credit is claimed and any other information required by the State Tax Commission. This act is effective January 1, 1994, and shall stand repealed after December 31, 1998.

Estimated FY 1998 Expenditure: (\$1,600,000).

The Magnolia Venture Capital Fund Limited Partnership Credit. -- Mississippi Code of 1972 (Supp.), Section 27-7-22.11.

Effective January 1, 1994, 30% of qualified investments under this Act or the taxpayers state tax liability, which ever is less, are allowed as a tax credit against the total income tax liability. Any unused credit remaining may be carried over to subsequent years, for up to 10 years from the date of the qualified investment. The minimum investment is \$10,000 for an individual and \$50,000 for a corporation.

Estimated FY 1998 Expenditure: \$0.

NOTE: Numbers in parentheses should be considered very inexact estimates.
No established data base exists for determining these values.

Corporate Deductions

Capital Gains Exempt. -- Mississippi Code of 1972 (Supp.), Section 27-7-9.

Capital gains are exempt from investments held for more than one year in financial institutions domiciled in Mississippi, domestic corporations, domestic limited partnerships or domestic limited liability companies. No capital gain shall be recognized from the sale of all or substantially all of the assets in domestic corporations held for more than one year if the corporation is totally liquidated and dissolved within one calendar year from the date of the sale of all or substantially all the assets of the corporation. However, the depreciation that has been taken on the corporation shall be recaptured and taxed as ordinary income in the same manner as provided for in Section 1245 of the IRS code.

Estimated FY 1998 Expenditure: Information not available.

General Expenses Associated with the Cost of Doing Business. -- Mississippi Code of 1972 (supp.), Section 27-7-17.

Mississippi statutes allow for deduction from gross corporate income all reasonable expenses associated with operating a taxable business. These provisions are consistent with the concept of taxable income and are not considered to be tax expenditures. They include the following:

Miscellaneous Business Expenses

Interest Expense

Taxes

Business Losses

Depreciation

Depletion

Bad Debts

Since each of these business expenses is outside the relevant tax base, no estimated fiscal impact has been estimated for this report.

Charitable Contributions. -- Mississippi Code of 1972 (supp.), Section 27-7-17(h).

Contributions or gifts made by corporations within the taxable year are deductible when made to: corporations, organizations, associations, or institutions, including Community Chest funds, foundations, and trusts created solely and exclusively for religious, charitable, scientific, or educational purposes, or for the prevention of cruelty to children or animals. This deduction is allowed in an amount not to exceed 20% of net income.

Estimated FY 1998 Tax Expenditure: Information not available.

Reserve Funds. -- Mississippi Code of 1972 (supp.), Section 27-7-17(i).

In the case of insurance companies, the net additions required by law to be made within the taxable year to reserve funds are deductible when such reserve funds are maintained for the purposes of liquidating policies at maturity.

Estimated FY 1998 Tax Expenditure: Information not available.

Annuity Income. -- Mississippi Code of 1972 (supp.), Section 27-7-17(j).

The sums, other than dividends, paid within the taxable year on policy or annuity contracts are deductible when such income has been included in gross income. The purpose of this provision is to comply with federal tax codes.

Estimated FY 1998 Tax Expenditure: Information not available.

Contributions to Employee Pension Plans. -- Mississippi Code of 1972 (supp.), Section 27-7-17(k).

Contributions made by an employer to a plan or a trust forming part of a pension plan, stock bonus plan, disability or death-benefit plan, or profit-sharing plan of such employer for the exclusive benefit of some or all of his, their, or its employees, or their beneficiaries, shall be deductible from his, their, or its income only to the extent that, and for the taxable year in which, the contribution is deductible for federal income tax purposes under the Internal Revenue Code of 1986 and any other provisions of similar purport in the Internal Revenue Laws of the United States, and the rules, regulations, rulings, and determinations promulgated thereunder, provided that:

(1) The plan or trust be irrevocable.

(2) The plan or trust constitute a part of a pension plan, stock bonus plan, disability or death-benefit plan, or profit-sharing plan for the exclusive benefit of some or all of the employer's employees and/or officers, or their beneficiaries, for the purpose of distributing the corpus and income of the plan or trust to such employees and/or officers, or their beneficiaries.

(3) No part of the corpus or income of the plan or trust can be used for purposes other than for the exclusive benefit of employees and/or officers, or their beneficiaries.

Contributions to all plans or to all trusts of real or personal property (or real and personal property combined) or to insured plans created under a retirement plan for which provision has been made under the laws of the United States of America, making such contributions deductible from income for federal income tax purposes, shall be deductible only to the same extent under the income tax laws of the state of Mississippi. The purpose of this provision is to comply with federal tax codes.

Estimated FY 1998 Tax Expenditure: Information not available.

Net Operating Loss Carryover. -- Mississippi Code of 1972 (supp.), Section 27-7-17(1).

A net operating loss for any taxable year ending on or after December 31, 1966, shall be a net operating loss carryover to each of the five taxable years following the taxable year of such loss. A net operating loss for any taxable year ending on or after December 31, 1992 shall be a carry back for three years and a carryover for 15 years, subject to a three-year phase-in for carry backs. The term "net operating loss," for the purposes of this paragraph, shall be the excess of the deductions allowed over the gross income; provided, however, the following deductions shall not be allowed in computing same:

(1) No net operating loss deduction shall be allowed.

(2) No personal exemption deduction shall be allowed.

(3) Allowable deductions which are not attributable to taxpayer's trade or business shall be allowed only to the extent of the amount of gross income not derived from such trade or business.

Estimated FY 1998 Tax Expenditure: Information not available.

Dividend Distributions. -- Mississippi Code of 1972 (supp.), Section 27-7-17(n).

Dividend distributions during the taxable year by an investment trust as defined in Section 79-15-3 are deductible if, during the taxable year, the dividend distributions meet the requirements of Sections 857, 858, and 860, Federal Internal Revenue Code of 1986, as amended. The deductions allowed are effective for the 1985 taxable year of the investment trust and for each taxable year thereafter. The purpose of this provision is to comply with federal tax codes.

Estimated FY 1998 Tax Expenditure: Insignificant.

INDIVIDUAL INCOME TAX EXPENDITURES

The income of individuals is taxed based upon the definition of taxable income, which is gross income less certain exemptions, adjustments, and deductions. Mississippi taxpayers are also allowed certain credits against their state tax liability.

Individual Exemptions

Personal Exemptions. -- Mississippi Code of 1972 (supp.), Section 27-7-21(a-d).

In the case of resident individuals, exemptions are listed below and are allowed as deductions in computing taxable income.

| | |
|----------|--|
| \$6,000 | Single Individuals |
| \$10,500 | Married, Joint Return or Surviving Spouse |
| \$5,000 | One-half of additional personal exemptions for Married-Separate returns. |
| \$9,500 | Head of Household |

Nonresidents and part-year residents are allowed the same personal and additional exemptions as are authorized for resident individuals except exemptions are prorated as to the proportion of net income from sources which the state of Mississippi bears to total or entire net income from all sources. The purpose of this provision is to shift income tax burden away from low-income taxpayers.

Estimated FY 1998 Tax Expenditure: \$335,300,000.

Exemptions for Dependents. -- Mississippi Code of 1972 (supp.), Section 27-7-21(e-g).

The exemption for an individual having a dependent other than husband or wife is \$1,500 for each such dependent. The term "dependent" means any person or individual who qualifies as a dependent under provisions of Section 152, Internal Revenue Code of 1954, as amended.

In the case of any taxpayer or the spouse of the taxpayer who has attained the age of 65 before the close of his taxable year, an additional exemption of \$1,500 is allowed.

In the case of any taxpayer or the spouse of any taxpayer who is blind at the close of the taxable year, an additional exemption of \$1,500 is allowed. This measure recognizes that the ability to pay taxes declines with increases in the number of dependents.

Estimated FY 1998 Tax Expenditure: \$45,170,000.

Other Exemptions. -- Mississippi Code of 1972 (supp.), Section 27-7-15(4).

1. Interest under the obligation of the United States or its possessions, or securities issued under the provisions of the Federal Farm Loan Act of July 17, 1916, or bonds issued by the War Finance Corporation, or obligations of the state of Mississippi or political subdivisions thereof.

Estimated FY 1998 Tax Expenditure: Information not available.

2. Income received by any religious denomination or by any institution or trust for moral or mental improvements, religious, Bible, tract, charitable, benevolent, fraternal, missionary, hospital, infirmary, educational, scientific, literary, library, patriotic, historical, or cemetery purposes or for two or more of such purposes, if such income be used exclusively for carrying out one or more of such purposes.

Estimated FY 1998 Tax Expenditure: Information not available.

3. Income from dividends that has already borne a tax as dividend income under the provisions of this article, when such dividends may be specifically identified in the possession of the recipient.

Estimated FY 1998 Tax Expenditure: Information not available.

4. Amounts paid by the United States to a person as added compensation for hazardous duty as a member of the Armed Forces of the United States in a combat zone designated by Executive Order of the President of the United States.

Estimated FY 1998 Tax Expenditure: Insignificant.

5. Amounts received as retirement allowances, pensions, annuities, or optional retirement allowances paid under the Federal Social Security Act, the Railroad Retirement Act, the Federal

Civil Service Retirement Act, or any other retirement system of the United States government, retirement allowances paid under the Mississippi Public Employees' Retirement System, Mississippi Highway Safety Patrol Retirement System or any other retirement system of the State of Mississippi or any political subdivision thereof. The exemption shall be available to the spouse or other beneficiary at the death of the primary retiree.

Amounts received as retirement allowances, pensions, annuities, or optional retirement allowances paid by any public or governmental retirement system not designated above or any private retirement system or plan of which the recipient was a member at any time during the period of his employment. The exemption allowed under this paragraph shall be available to the spouse or other beneficiary at the death of the primary retiree.

Estimated FY 1998 Tax Exemption: \$44,400,000.

6. Compensation not to exceed the aggregate sum of \$5,000 for any taxable year received by a member of the National Guard or Reserve Forces of the United States as payment for inactive duty training, active duty training, and state active duty.

Estimated FY 1998 Tax Expenditure: Information not available.

7. Compensation received for active service as a member below the grade of commissioned officer and so much of the compensation as does not exceed the aggregate sum of \$500 per month received for active service as a commissioned officer in the Armed Forces of the United States for any month during any part of which such members of the Armed Forces served in a combat zone as designated by Executive Order of the President of the United States; or was hospitalized as a result of wounds, disease, or injury while serving in such combat zone.

Estimated FY 1998 Tax Expenditure: Insignificant.

8. Proceeds received from federal and state forestry incentives programs.

Estimated FY 1998 Tax Expenditure: Insignificant.

9. The amount representing the difference between the increase of gross income derived from sales for export outside the United States as compared to the preceding tax year wherein gross income from export sales was highest, and the net increase in expenses attributable to such increased exports. In the absence of direct accounting, the ratio of net profits to total sales may be applied to the increase in export sales. This shall only apply to businesses located in this state engaging in the international export of Mississippi goods and services. Such goods or services shall have at least 50% of value added at a location in Mississippi.

Estimated FY 1998 Tax Expenditure: Information not available.

Medical Savings Accounts -- Internal Revenue Code, Section 71.

The amount deposited in a medical savings account, and any interest accrued thereon, that is a part of a medical savings account program as specified in the Medical Savings Account Act under Sections 71-9-1 through 71-9-9; provided, however, that any amount withdrawn from such account for purposes other than paying eligible medical expense or to procure health coverage, shall be included in gross income.

Estimated FY 1998 Tax Expenditure: Insignificant.

Prisoners of War, Missing in Action. -- Mississippi Code of 1972 (supp.), Section 27-7-15(5).

Members of the Armed Forces. Gross income does not include compensation received for active service as a member of the Armed Forces of the United States for any month during any part of which such member is in missing status during the Vietnam Conflict as a result of such conflict.

Civilian employees. Gross income does not include compensation received for active service as an employee for any month during any part of which such employee is in a missing status during the Vietnam Conflict as a result of such conflict.

Estimated FY 1998 Tax Expenditure: Insignificant.

Individual Adjustments

Individual Retirement Accounts. -- Internal Revenue Code, Section 219 and 408, Mississippi Code of 1972 (supp.), Section 27-7-16.

An individual is allowed to deduct from gross income the amount paid to an individual retirement account if the individual is not covered by an employer's plan or a self-employed plan. This deduction is limited to the smaller of \$2,000 (\$2,250 if a spousal IRA is involved) or 100% of annual compensation or earned income. If both spouses are employed, each may establish an IRA subject to the \$2,000/100% limitations.

Beginning in 1987, deductions for IRA contributions are reduced or phased out if an individual is covered by an employer-maintained retirement plan. The IRA deduction is reduced or eliminated when adjusted gross income exceeds certain specified amounts as follows:

- (1) \$25,000 for a single individual;
- (2) \$40,000 for a married couple filing a joint return; or
- (3) Zero for a married individual filing separately.

If adjusted gross income exceeds one of the specified amounts, the maximum IRA deduction is phased out over the next \$10,000 of adjusted income. Thus, no IRA deduction is allowed to a single person with adjusted gross income of \$35,000 or more, a married couple filing a joint return with \$50,000 or more, or a married individual filing separately with \$10,000 or more. The reduction in the maximum IRA deduction is determined by (1) multiplying the maximum IRA deduction by the excess of adjusted gross income over the specified amount and (2) dividing the result by \$10,000.

Except in the case of death, disability, periodic payments or domestic relations orders, the retirement money cannot be withdrawn without a federal penalty tax of 10% until the individual reaches the age of 59½. Amounts withdrawn from an IRA are subject to federal taxation at the time of withdrawal. In addition, taxation of interest or other income of an IRA is deferred until such income is withdrawn from the IRA. At that time, it is subject to federal taxation as ordinary income. The purpose of this provision is to comply with federal tax codes.

Estimated FY 1998 Tax Expenditure: \$3,200,000.

Keogh Plans. -- Internal Revenue Code, Sections 219, 401-405, and 408-415
Mississippi Code of 1972 (supp.), Section 27-7-16.

Self-employed individuals (sole proprietors, partners, etc.) may deduct payments to Self-Employed Retirement Plans, commonly referred to as Keogh or HR 10 Plans. The maximum contribution is the lesser of \$30,000 or 15% of earned income. The definition of earned income includes the retirement plan deduction (i.e., earnings from self-employment must be reduced by the retirement plan contribution for purposes of determining the maximum deduction). To simplify, contribution is equal to 15% of earnings subject to \$30,000 limitation. The purpose of this provision is to comply with federal tax codes.

Estimated FY 1998 Tax Expenditure: \$2,209,000.

Interest Penalty on Early Withdrawal of Savings. -- Internal Revenue Code, Section 62, (12).

Penalties forfeited because of premature withdrawal of funds from time savings accounts or deposits are allowed as an adjustment to gross income. An adjustment is provided for deductions allowed by IRC, Section 165 for losses incurred in any transaction entered into for profit, though not connected with a trade or business, to the extent that such losses include amounts forfeited to a bank, mutual savings bank, savings and loan association, cooperative bank, or homestead association as a penalty for premature withdrawal of funds from a time savings account, certificate of deposit, or similar class of deposit. The purpose of this provision is to comply with federal tax codes.

Estimated FY 1998 Tax Expenditure: \$70,000.

Individual Credits

Credit for Income Tax Paid Another State. -- Mississippi Code of 1972 (supp.),
Section 27-7-77.

Individual resident taxpayers of Mississippi whose gross income is derived from sources both within and without the state of Mississippi are eligible for a tax credit for income tax paid to another state, territory of the United States, or the District of Columbia against the amount of tax found to be due to the state of Mississippi.

The credit is limited in amount as follows:

- 1) The tax credit may not exceed the amount of income tax due the state of Mississippi.
- 2) The tax credit may not exceed the amount of income tax actually paid to other states.
- 3) The tax credit may not exceed an amount computed by applying the highest Mississippi rates to the net taxable income reported to the other state.

This measure is a recognition of the principle that Mississippi tax laws extend only to the state's boundary as they apply to individuals.

Estimated FY 1998 Tax Expenditure: \$14,260,000.

Other Credits - Mississippi Code of 1972 (supp.)

Certain credits are allowed on the Mississippi individual income tax return as direct credits or as pass-through credits from Partnerships, S-Corporations, and LLC's: Liquidating Dividend Credit - Section 27-7-9(j)(2). A credit for tax paid by a liquidation corporation on the gain from sale or exchange of property is allowed to the extend of tax liability of the shareholders. The purpose is to collect tax on the sale only once. Employer's TANF Credit - Section 27-7-22.1. Any employer who employs a person who was receiving Temporary Assistance for Needy Families (TANF) at the time the person was hired is allowed a credit against income tax of 20% - 40% of wages paid. Computation is based on the hourly rate paid and total compensation. Job Development Assessment Fee - Section 27-7-22.3. A credit to employees whose wages have been assessed to help pay for Business Finance Corporation issued bonds which created their jobs. Business Ad Valorem Tax Credit - 27-7-22.5. Credit allowed to manufacturers, distributors, wholesalers or retail merchants who pay ad valorem taxes in Mississippi imposed on commodities, products, goods, wares and merchandise held for resale. Venture Capital Act of 1994 Tax Credit - 27-7-22.11. 30% of qualified investments under the Venture Capital Act of 1994 are allowed as a tax credit against total income tax liability. Unused credit may be carried over for ten years. Finance Company Privilege Tax - Section 27-21-9. Gaming Control Act License Fees Credit - Section 75-76-179. License fees paid under the Gaming Control Act are allowed as a credit against income tax. The credit may not exceed the amount of income tax due.

Estimated FY 1998 Tax Expenditure: \$5,350,000.

Individual Deductions

Standard Deduction. -- Mississippi Code of 1972 (supp.), Section 27-7-17(2)(b).

For all Mississippi taxpayers who cannot itemize their deductions, there is a standard deduction available. The deduction is as follows:

\$4,200 Married Individuals - Joint Return

\$4,200 Married-Spouse died in tax year

\$2,100 Married Individuals-Separate Returns

\$3,400 Head of Household

\$2,300 Single Individuals

Estimated FY 1998 Tax Expenditure: \$52,700,000.

Itemized Deductions

Medical and Dental Expenses. -- Internal Revenue Code, Sections 63(f) and 213; Mississippi Code of 1972 (supp.), Section 27-7-17(2)(a).

Taxpayers are allowed a deduction for expenses incurred for medical treatment, medicines, health care, health insurance, and transportation which are essential to medical care. The deduction is equal to that portion of all qualified medical expenses exceeding 7.5% of taxpayer's federal adjusted gross income. On a joint return, the percentage limitation is based on the total adjusted gross income of both husband and wife. The purpose of this provision is to comply with federal tax codes.

Estimated FY 1998 Expenditure: \$9,800,000.

Real Estate Taxes. -- Internal Revenue Code, Sections 63(f) and 164; Mississippi Code of 1972 (supp.), Sections 27-7-17(2)(a).

Real estate taxes paid during the taxable year may be deductible from Mississippi gross income in arriving at Mississippi taxable income. However, special assessments are not considered real

estate taxes and, as such, may not be deducted. The purpose of this provision is to comply with federal tax codes.

Estimated FY 1998 Tax Expenditure: \$6,650,000.

Home Mortgage Interest. -- Internal Revenue Code, Sections 63(f) and 163; Mississippi Code of 1972 (supp.), Section 27-7-17(2)(a).

When computing Mississippi taxable income, a taxpayer may deduct the full amount of all mortgage interest paid on his owner-occupied home but only to the extent that the interest is attributable to loans that do not exceed \$1,000,000 (\$500,000) if married filing separately. Home equity debt may be deducted on mortgages totaling \$100,000 (\$50,000 if married filing separately). Grandfathered debt taken out prior to October 13, 1987 is subject to exceptions. The purpose of this provision is to comply with federal tax codes.

Estimated FY 1998 Tax Expenditure: \$43,370,000.

Investment Interest. -- Internal Revenue Code, Sections 63(f) and 163; Mississippi Code of 1972 (supp.), Section 27-7-17(2)(a) and (1)(c).

Investment interest is interest on a debt incurred in the purchase of certain life insurance policies; interest on a debt incurred in the earning of a tax-exempt income, such as loans taken to buy government bonds; and interest on debt for which the taxpayer is not legally liable. The purpose of this provision is to comply with federal tax codes.

Estimated FY 1998 Tax Expenditure: \$2,340,000.

Charitable Contributions. -- Internal Revenue Code, Sections 63(f) and 170(c); Mississippi Code of 1972 (supp.), Section 27-7-27(2)(a).

Contributions to recognized charities may be deducted from Mississippi adjusted gross income. A recognized charity is any government body or any public or private corporation, trust, or foundation organized and operated principally for charitable, religious, scientific, literary or educational purposes. Contribution deductions are generally limited to 50% of adjusted gross income; however, there is a 20% adjusted gross-income limit that applies to gifts of long-term capital

gain appreciated property to private foundations and to charities to which the 30% adjusted gross income limit applies to contributions of other than capital gain property. The purpose of this provision is to comply with federal tax codes.

Estimated FY 1998 Tax Expenditure: \$12,580,000.

Casualty and Theft Losses. -- Internal Revenue Code, Section 165(c)(3); Mississippi Code of 1972 (supp.), Section 27-7-17(2)(a).

A casualty loss includes losses due to fire, storm, shipwreck, theft, or any sudden, unexpected, or unusual event. Casualty losses are deductible, provided that the loss is more than 10% of adjusted gross income decreased by \$100 per incident. The amount of loss is the lesser of:

- a) The decrease in fair market value of the property as a result of the casualty or theft, or value before minus value after.
- b) Taxpayer's adjusted basis in the property before the casualty loss or theft.

Losses must be reduced by any insurance reimbursement. The purpose of this provision is to comply with federal tax codes.

Estimated FY 1998 Tax Expenditure: \$640,000.

Union and Professional Dues. -- Internal Revenue Code, Section 162; Mississippi Code of 1972 (supp.), Section 27-7-17(2)(a).

Certain dues and fees paid to professional societies, trade associations, and unions are miscellaneous deductions subject to a 2% adjusted gross income limit. The purpose of this provision is to comply with federal tax codes.

Estimated FY 1998 Tax Expenditure: Insignificant.

Tax Return Preparation Fee. -- Internal Revenue Code, Section 212(3); Mississippi Code of 1972 (supp.), Section 27-7-17(2)(a).

Fees for tax counsel and assistance may be deducted from Mississippi adjusted gross income in the year paid subject to a 2% limitation. Allowable fees are for the preparation of the tax return

and representation before any examination in connection with the determination, collection, or refund of any tax. The purpose of this provision is to comply with federal tax codes.

Estimated FY 1998 Tax Expenditure: Insignificant.

Unreimbursed Employee Business Expenses. -- Internal Revenue Code, Sections 62(2) and 274, Internal Revenue Regulation 1.162-2; Mississippi Code of 1972 (supp.), Section 27-7-17(2)(a).

Individuals may deduct certain unreimbursed business expenses subject to the 2% adjusted gross income limitation. Deductible expenses include travel, transportation (but not commuting to and from work), and meals and lodging. The purpose of this provision is to comply with federal tax codes.

Estimated FY 1998 Tax Expenditure: Information not available.

SALES AND USE TAX EXPENDITURES

Section 27-65-17 Mississippi Code of 1972 (supp.) established a 7% sales tax on gross proceeds of retail sales except as provided elsewhere in the statutes. Likewise, Section 27-67-5 of the Code establishes a use tax which corresponds very closely to the sales tax and which is applied to goods purchased out of state and brought into Mississippi. In general, a retail sale is considered a sale of a final good to the final consumer of that good. Gross proceeds from the sale of specifically named services are also subject to the general sales tax. Retail sales typically do not include sales of raw materials or capital equipment to manufacturers, producers, or refiners of goods although they may be the final consumers of these goods in their recognizable form. Goods which lose their identity, including machinery used in production, are normally not considered to be retail goods.

Mississippi statutes blur the distinction between wholesale and retail goods. Section 27-65-17 lists several goods which are taxed at rates below the general sales tax rate of 7%, but most of these exceptions refer to sales which should not be considered as retail sales in the strictest sense. These are included in this report for completeness, but the reader is cautioned that although these items are tax expenditures in the letter of the law, they are not considered to be expenditures in the spirit of the law. In each of the items listed below, the estimated fiscal impact is based upon the difference between actual revenues and estimated revenues if a 7% sales or use tax were imposed.

Exceptions

Exceptions to the General Sales Tax Rate. -- Mississippi Code of 1972, (supp.),
Section 27-65-17.

The following items are explicit exceptions to the 7% tax on gross proceeds from retail sales. Each of these, with the partial exception of aircraft, autos, trucks, semi-trailers and mobile homes, is a wholesale transaction and as such is not a true tax expenditure. However, according to the letter of the law, each qualifies as a tax expenditure and is included for that reason.

Exceptions (Continued)

Estimated FY 1998
Tax Expenditure

| | |
|--|--------------|
| Retail Sales of Farm Tractors Taxed at 1% | \$ 4,282,000 |
| Other Farm Implements Taxed at 3% | 4,615,000 |
| Aircraft, Trucks, Semi-Trailers and Mobile Homes Taxed at 3% | 30,485,000 |
| Autos, Light Trucks: (10,000 lbs. or less) Effective 1/1/95 at 5% | 63,458,000 |
| Manufacturing Machinery and Certain Port Facility Equipment Taxed at 1½% | 123,038,000 |
| Materials Used in Railroad Tracks Taxed at 3% | 565,000 |
| Sales to Electric Power Associations Taxed at 1% | 4,941,000 |

Discount for Timely Filing. -- Mississippi Code of 1972 (supp.), Section 27-65-33.

Taxpayers are allowed to discount their tax liability by 2% in return for meeting their legal filing deadline.

Estimated FY 1998 Tax Expenditure: \$10,000,000.

Exemptions

Sale of Utilities. -- Mississippi Code of 1972 (supp.), Section 27-65-19.

The sale of utilities and water to residential consumers is exempt from the sales tax. The reason for this exemption is to eliminate the burden of taxation from low-income taxpayers and from those goods which are considered to be necessities. There is no evidence that this exemption accomplishes this purpose better than the exemption of the sales tax on food which is not exempt. However, it should be noted that sales of food purchased with food stamps or instruments provided by the Women, Infants and Children's (WIC) Program are exempt from sales tax.

Estimated FY 1998 Tax Expenditure - \$90,228,000.

The sale of utilities to manufacturers is taxed at 1½%. This constitutes a wholesale transaction and should not be considered a true tax expenditure.

Estimated FY 1998 Tax Expenditure - \$33,218,000.

The sale of utilities to farmers is also a wholesale transaction which is taxed at 1½% and should not be considered a tax expenditure.

Estimated FY 1998 Tax Expenditure - \$1,027,000.

Industrial Exemptions. -- Mississippi Code of 1972 (supp.), Section 27-65-101.

Several different categories of sales to manufacturers, refiners, producers, and transporters are exempt from the general sales tax. These are wholesale transactions and should not be considered as true tax expenditures but are included in this report for information purposes only. They are as follows:

| | <u>Estimated FY 1998 Tax Expenditure</u> |
|--|--|
| Boxes, Crates, and Cartons | \$ (2,392,000) |
| Raw Materials Used in Manufacturing | (119,925,000) |
| Offshore Drilling Equipment Large Vessels | (2,392,000) |
| Commercial Fishing Boats | 1,511,000 |
| Repairs to Vessels | 4,202,000 |
| Rolling Stock Used in Interstate Commerce | (3,588,000) |
| Raw Materials Used in Manufacturing Rolling Stock | Negligible |
| Machinery or Parts Used in Repairing Large Ships | 538,000 |
| Tangible Personal Property Consumed on Ships in International Commerce | (59,000) |
| Storage of Perishable Goods | Negligible |

NOTE: Numbers in parentheses should be considered very inexact estimates.
No established data base exists for determining these values.

Industrial Exemptions (Continued)

Estimated FY 1998
Tax Expenditure

| | |
|---|----------------|
| Natural Gas Used in Oil Production | \$ (3,024,000) |
| Income from Self-Service Commercial Laundry | 1,135,000 |
| Economic Development Reform Act Incentives | 4,562,000 |

Agricultural Exemptions. -- Mississippi Code of 1972 (supp.), Section 27-65-103.

Several different categories of sales to farmers are exempt from the general sales tax. These are wholesale transactions and should not be considered as true tax expenditures. They are included in this report for information purposes only. They are as follows:

Estimated FY 1998
Tax Expenditure

| | |
|---|---------------|
| Sales of Lint, Seed Cotton, Baled Cotton, Feed, Seed, Fertilizers, Baling Wire, Packaging Materials, etc. | \$ 40,000,000 |
| Sales of Agricultural Produce to Be Further Processed | (89,688,000) |
| Retail Sales of Mules, Horses, and Other Livestock | Negligible |

Governmental Exemptions -- Mississippi Code of 1972 (supp.), Section 27-65-105.

Sales of normally taxable goods are exempt from sales tax when sales are made to the U.S. government, to the state of Mississippi, to public schools, to the Mississippi Band of Choctaw Indians, or to governmental or volunteer fire departments.

Estimated FY 1998
Tax Expenditure

| | |
|--|------------------|
| Sales to U.S. Government or State of Mississippi | \$ (179,375,000) |
| Sales to Public Schools | (30,750,000) |

NOTE: Numbers in parentheses should be considered very inexact estimates.
No established data base exists for determining these values.

Governmental Exemptions (Continued)

Estimated FY 1998
Tax Expenditure

| | |
|--|----------------|
| Sales of School Textbooks | \$ (3,588,000) |
| Sales to the Mississippi Band of Choctaw Indians | (1,000,000) |
| Sales of Firefighting Equipment to Governmental or Volunteer Fire Departments | 114,000 |

Utility Exemptions -- Mississippi Code of 1972 (supp.), Section 27-65-107.

In addition to those exempted under Section 27-65-19, certain utility sales are exempt.

This includes sales to nonprofit water associations.

Estimated FY1998 Tax Expenditure: \$947,000.

Miscellaneous Exemptions -- Mississippi Code of 1972 (supp.), Section 27-65-111.

Specific exemptions which benefit nonprofit organizations or the sale of particular items such as drugs and medicine or alcohol-blended fuels are provided for under this section. The purpose of each of these exemptions is inherent in the particular object of the exemption. They are as follows:

| | Estimated FY 1998 <u>Tax Expenditure</u> |
|---|---|
| Sales to Nonprofit Hospitals and Infirmarys | \$ (89,688,000) |
| Newspapers and Periodicals | 4,203,000 |
| Coffins and Caskets | (2,409,000) |
| Sales of Goods for Immediate Export | Negligible |
| Sales to Nonprofit Orphanages, Old Men's or Ladies' Homes | (303,000) |
| Sales to YMCA, YWCA, or Boys or Girls Clubs | 1,055,000 |

NOTE: Numbers in parentheses should be considered very inexact estimates.
No established data base exists for determining these values.

Miscellaneous Exemptions (Continued)Estimated FY 1998
Tax Expenditure

| | |
|--|----------------|
| Sales to Nonprofit Private Schools | \$ (1,230,000) |
| Drugs and Medicines | 20,983,000 |
| Sales to Salvation Army or Muscular Dystrophy Association, Inc. | 150,000 |
| Sales of Alcohol-Blended Fuel Using Mississippi Distilled Alcohol | Negligible |
| Sales to the Institute for Technology Development | 425,000 |
| Retail Sales of Motor Vehicles and Semi-Trailers Exported Within 48 Hours | 1,573,000 |
| Sales of Food and Drink Through Full-Service Vending | Negligible |
| Sales of Motor Fuel | 151,529,000 |
| Sales of Food Purchased with Food Stamps or Instruments Provided by the Women, Infants and Children's (WIC) Program | (24,088,000) |
| Sales of Cookies by the Girl Scouts of America | 193,000 |
| Sales to Public or Nonprofit Museums of Art | Negligible |
| Sales to Alumni Associations of State-Supported Colleges or Universities | Negligible |
| Sales to National Association of Junior Auxiliaries, Inc. | Negligible |
| Sales to Domestic Violence Shelters | Negligible |
| Sales to the Mississippi Chapter of the National Multiple Sclerosis Society | Negligible |

NOTE: Numbers in parentheses should be considered very inexact estimates.
No established data base exists for determining these values.

SEVERANCE TAX EXPENDITURES

An annual privilege tax is assessed against oil and gas severed from the ground at the rate of 6% of the market value of the oil or gas at the point of production.

Exemptions

Enhanced Recovery. -- Mississippi Code of 1972 (supp.), Section 27-25-503.

Beginning 4-1-94, oil produced by an enhanced recovery is taxed at 3% rather than 6%. The purpose of this tax exemption is to encourage continued production in fields which otherwise might become uneconomical.

Estimated FY 1998 Tax Expenditure: \$225,000.

Exemption for Oil and Gas Discovery Wells Drilled Between April 1, 1994 and June 30, 1999. -- Mississippi Code of 1972 (supp.), Sections 27-25-503 and 27-25-703.

Oil produced from a discovery well for which drilling commenced April 1, 1994 through June 30, 1999 shall be exempt from severance taxation for 5 consecutive years beginning on the date of first sale of production from such well provided that the average monthly sales price of oil does not exceed \$25 per barrel.

Natural gas produced from a discovery well for which drilling commenced April 1, 1994 through June 30, 1999 shall be exempt from severance taxation for 5 consecutive years beginning on the earlier of one year from completion of the well or the date of first sale of production from such well provided that the price of natural gas does not exceed the average monthly sales price of \$3.50 per MCF for gas.

Estimated FY 1998 Tax Expenditure: \$375,000.

Exemption for Two-Year Inactive Oil and Gas Wells. -- Mississippi Code of 1972 (supp.), Sections 27-25-503 and 27-25-703.

Oil or gas produced from a two-year inactive well shall be exempt from the oil or gas severance taxes for three consecutive years beginning on the date of first sale of production from such well provided the average monthly sales price of oil does not exceed \$25 per barrel or \$3.50 per MCF for gas. The exemption shall apply only to previously produced pools or reservoirs of record as of April 1, 1994 at the State Oil and Gas Board as attributed to such well. This exemption shall be repealed July 1, 1999; however, the production that began before July 1, 1999 shall be exempt for an entire 3 consecutive years.

Estimated FY 1998 Tax Expenditure: \$375,000.

Development Wells or Replacement Wells. -- Mississippi Code of 1972 (supp.), Sections 27-25-503 and 27-25-703.

Oil or gas produced from development wells or replacement wells drilled in connection with discovery wells for which drilling commenced January 1, 1994 through December 31, 1998 shall be taxed at 3% rather than 6% for three consecutive years provided the average monthly sales price of oil does not exceed \$25 per barrel or \$3.50 per MCF for gas.

Estimated FY 1998 Tax Expenditure: \$225,000.

Development Wells Utilizing 3D Seismic. -- Mississippi Code of 1972 (supp.), Sections 27-25-503 and 27-25-703.

Oil or gas produced from a development well for which drilling commenced April 1, 1994 through June 30, 1999 and for which three-dimensional seismic was used in connection with the drilling of such oil or gas well shall be taxed at 3% for 5 consecutive years provided the average monthly sales price of oil does not exceed \$25 per barrel or \$3.50 per MCF for gas.

Estimated FY 1998 Tax Expenditure: \$140,000.

INSURANCE PREMIUM TAX EXPENDITURES

A premium tax is levied and imposed upon each domestic or foreign insurance company doing business in this state at the rate of 3% of the gross amount of premium receipts collected by such companies on insurance policies and contracts written in, or covering risks located in, this state. This tax is levied at a rate of 2% of the gross amount of premium receipts received from and on annuity policies and contracts that were written in or that cover risks located in this state. From July 1, 1994 to June 30, 1995, the tax on annuities shall be 1% on premiums received and from and after July 1, 1995, annuities shall be exempt from insurance premium tax. There is an additional levy of 1% on fire insurance covering risks located in this state and an additional 0.5% on fire insurance covering risks located in the city of Jackson. A retaliatory tax is imposed on foreign companies whose state of domicile imposes a greater tax than Mississippi.

Exemptions. -- Mississippi Code of 1972 (supp.), Section 27-15-119.

Policies and contracts issued to fund a retirement, thrift, or deferred compensation plan qualified under Section 401 or Section 403 or an individual retirement annuity qualified under Section 408 or Section 457 of the Federal Tax Code for federal tax exemption, unless the foreign company's principal place of business is in a state which taxes policies issued by companies having their principal place of business in Mississippi; then, they are taxed as a retaliatory tax at the same rate.

The insurance carriers selected to furnish service to the state of Mississippi under the State Employees' Life and Health Insurance Plan shall not be required to pay the premium tax on premiums collected for coverage under the plan. From and after July 1, 1995, annuity premiums are exempt from insurance premium tax.

Estimated FY 1998 Tax Expenditure: Information not available.

Credits

Income Taxes Paid. -- Mississippi Code of 1972 (supp.), Section 27-15-103.

Premium taxes shall be reduced by the net amount of income tax paid to this state for the preceding calendar year, provided the credit is to be taken only once. The purpose is to insure that the greater of either the annual insurance premium tax or the income tax shall be paid.

Estimated FY 1998 Tax Expenditure: \$4,319,000.

Retaliatory Tax Deduction. Mississippi Code of 1972 (supp.), Section 27-15-109.

Where an additional premium tax is imposed against a domestic company under retaliatory laws of other states in which the domestic company does business, such company may deduct the total of the additional retaliatory tax from the state income tax due by it to the state of Mississippi.

Estimated FY 1998 Tax Expenditure: Information not available.

Reduction for Qualifying Mississippi Investments. Mississippi Code of 1972 (supp.), Section 27-15-129.

Provision is made for the premium tax to be reduced if the company invests in qualifying Mississippi investments.

Estimated FY 1998 Tax Expenditure: \$12,799,000.

Guaranty Association Credit. Mississippi Code of 1972 (supp.), Section 83-23-218.

Member insurers may reduce their premium or income tax liability by a percentage of their assessment paid to the Mississippi Life and Health Insurance Guaranty Association.

Estimated FY 1998 Tax Expenditure: \$3,604,000.

INSTALLMENT LOAN TAX EXPENDITURES

Also known as the finance company privilege tax, the installment loan tax is levied upon every person, firm, corporation, or association, other than state or national banks, doing business of lending money secured by tangible personal property or doing a business of purchasing, discounting, or acquiring forms of indebtedness secured by tangible personal property, not including cotton, cottonseed, or agricultural products. Tax is levied in lieu of all other privilege taxes upon such business.

Exemptions. -- Mississippi Code of 1972 (supp.), Section 27-21-3.

State and national banks;

Securities representing transactions known as "floor plan;" securities held representing loans for the repayment of wholesale sales price; signature loans; loans secured by real estate, cotton, cottonseed, or other agricultural products;

Persons, firms, or corporations engaged in the general mercantile business who make advancements of money, merchandise, and supplies to their customers and who take liens upon personal property to secure payment of the indebtedness.

A member of an affiliated group as defined by Section 1504 of the Internal Revenue Code of 1986, as amended, on the date of passage of Senate Bill No. 3247, 1995 Regular Session [Laws, 1995, ch. 457, approved March 24, 1995, and effective from and after July 1, 1995], with respect to loans made by one member of the affiliated group to another and who is not otherwise engaged in the business of loaning money secured by tangible personal property.

Estimated FY 1998 Tax Expenditure: Information not available.

CASUAL AUTO SALES TAX EXPENDITURES

The auto sales tax is levied upon every person, firm, or corporation purchasing other than at wholesale outside the state any motor vehicle required to be registered or licensed with the tax collector of any county in this state from any person, firm, or corporation which is not a licensed dealer engaged in selling motor vehicles. This casual auto sales tax is levied and collected at the rate of 3% of the true value of the motor vehicle as calculated by using the most current official motor vehicle assessment schedule supplied by the State Tax Commission.

Exemptions. -- Mississippi Code of 1972 (supp.), Section 27-65-201(7)(a-c).

(1) Transfers of legal ownership of motor vehicles between husband and wife, parent and child, or grandparents and grandchildren, unless the transferor is a licensed dealer of motor vehicles and the transfer of the motor vehicle is made in the regular course of business.

(2) Transfers of legal ownership of motor vehicles pursuant to a will or pursuant to any law providing for the distribution of the property of one dying intestate.

(3) Transfers of legal ownership of motor vehicles ten (10) or more years after the date of the manufacture of such vehicle.

Estimated FY 1998 Tax Expenditure: Insignificant.

AUTO PRIVILEGE TAXES AND AUTO TAG FEES TAX EXPENDITURES

Auto privilege taxes and tag fees are levied upon operators as reasonable compensation for the use of the highways. Highway privilege tax is paid annually during the anniversary month of license tag or during month established by the tax commission when tag is issued for a period of less than 12 months. Upon carriers of property, highway privilege taxes may be paid for periods of 3 months, 6 months, and 12 months.

Exemptions. -- Mississippi Code of 1972 (Supp.), Section 27-19-1 et. seq.

(a) Carriers of property duly registered and licensed in another state and being used to transport farm harvesting machinery or equipment to and from a particular county in this state may, upon adoption of a resolution by the board of supervisors of said county where such machinery or equipment is being exclusively used in harvesting farm crops within said county, be exempt from the highway privilege taxes levied when said resolution is filed with the State Tax Commission. Provided, however, that said exemption shall not exceed a 40-day period for any annual period without a second resolution of approval by the board of supervisors who shall have the authority to extend said exemption not to exceed an additional 20-day period, during any annual period. (27-19-11)

(b) Any trailer or farm tractor solely hauling farm products of the soil from the farm to the gin or market, or transporting fertilizer or feed to the farm, where the gross weight does not exceed 8,000 pounds, and where the title to such products is still in the producer. (27-19-17(1))

(c) The wagons or trailers, or tractors drawing same, of circuses, carnivals, fairs and other shows using municipal streets or public highways, when they are shipped into and out of Mississippi by railroad. (27-19-17(4))

(d) Motor vehicles owned by the United States government or any agency or instrumentality thereof, or owned by the state of Mississippi or any county or municipality of the state, or any agency or instrumentality thereof, or owned by any school district or fire protection district in the state. Counties and municipalities are not exempt from tag fees. (27-19-27)

(e) Any tractor, road roller, or road machinery used solely in road building or other highway construction or maintenance work or vehicles permanently equipped with and used exclusively for transporting water well drilling outfits, all of which vehicles are not used upon highways to transport persons or property. (27-19-29)

(f) Antique automobiles, upon payment of \$25 permanent fee, shall be exempt from all ad valorem and other taxes. (27-19-42)

(g) One motor vehicle owned by disabled American veterans who have 100% permanent service-connected disability, or the unremarried surviving spouse, upon payment of \$1; pertains only to tags or plates for private passenger motor vehicles or pickup trucks; exempt from all ad valorem and privilege taxes. (27-19-53)

(h) One motor vehicle owned by recipients of the Congressional Medal of Honor or former prisoners of war or the unremarried surviving spouse are exempt from all taxes and fees. (27-19-54) Pertains only to tags for private passenger motor vehicles or pickup trucks.

(i) Street rods, upon payment of \$50, are exempt from all taxes and fees. (27-19-56.6)

(j) One motor vehicle owned by the unremarried surviving spouse of a member of the Armed Forces of the United States, a reserve component of the Armed Forces or of the National Guard who, while on active duty, is killed or dies in time of war or national emergency or in an area of immediate military hazard upon payment of \$1.00 exempt from all taxes. (27-19-169)

Estimated FY 1998 Tax Expenditure: Information not available.

**SUMMARY OF TAX EXPENDITURES
CORPORATE INCOME TAX**

Estimated FY 1998
Tax Expenditure

Credits

| | |
|--|---------------|
| Credit for Finance Company Privilege Tax Paid for Same Tax Year | \$ 850,000 |
| Credit for Qualified Businesses in Designated "High-Tech" and Enterprise Zones | 1,800,000 |
| Jobs Tax Credit | 6,000,000 |
| National and Regional Headquarters Credit | Insignificant |
| Research and Development Jobs Skills Credit | Insignificant |
| Dependent Care Credit | Insignificant |
| Job Training or Retraining Credit | 1,800,000 |
| Gambling License Fees Credit | 3,400,000 |
| Temporary Assistance for Needy Families Wages Paid Credit | (150,000) |
| Mississippi Business Finance Corporation Revenue Bond Service Credit | (5,000,000) |
| Ad Valorem Inventory Tax Credit | (3,800,000) |
| Export Port Charges Credit | (1,600,000) |
| Magnolia Venture Capital Fund Limited Partnership Credit | 0 |

Deductions

| | |
|---|---------------|
| Capital Gains Exempt | Not Available |
| Charitable Contributions - Corporate | Not Available |
| Reserve Funds | Not Available |
| Annuity Income | Not Available |
| Contributions to Employee Pension Plans | Not Available |
| Net Operating Loss Carryover | Not Available |
| Dividend Distributions | Insignificant |

NOTE: Numbers in parentheses should be considered very inexact estimates.
No established data base exists for determining these values.

INDIVIDUAL INCOME TAX

Estimated FY 1998
Tax Expenditure

Exemptions

| | |
|-------------------------------------|----------------|
| Personal Exemptions | \$ 335,300,000 |
| Exemptions for Dependents | 45,170,000 |
| Other Exemptions | 44,400,000 |
| Medical Savings Accounts | Insignificant |
| Prisoners of War, Missing in Action | Insignificant |

Adjustments

| | |
|---|-----------|
| Individual Retirement Accounts | 3,200,000 |
| Keogh Plans | 2,209,000 |
| Interest Penalty on Early Withdrawal of Savings | 70,000 |

Credits

| | |
|--|------------|
| Credit for Income Tax Paid Another State | 14,260,000 |
| Other Credits | 5,350,000 |

Deductions

| | |
|---|---------------|
| Standard Deduction | 52,700,000 |
| Itemized Deductions | |
| Medical and Dental Expenses | 9,800,000 |
| Real Estate Taxes | 6,650,000 |
| Home Mortgage Interest | 43,370,000 |
| Investment Interest | 2,340,000 |
| Charitable Contributions | 12,580,000 |
| Casualty and Theft Losses | 640,000 |
| Union and Professional Dues | Insignificant |
| Tax Return Preparation Fee | Insignificant |
| Unreimbursed Employee Business Expenses | Not available |

SALES AND USE TAX

Estimated FY 1998
Tax Expenditure

Exceptions to the General Sales Tax Rate

| | |
|--|--------------|
| Retail Sales of Farm Tractors Taxed at 1% | \$ 4,282,000 |
| Other Farm Implements Taxed at 3% | 4,615,000 |
| Aircraft, Trucks, Semi-Trailers and Mobile Homes Taxed at 3% | 30,485,000 |
| Autos and Light Trucks Taxed at 5% (Effective 1/1/95) | 63,458,000 |
| Manufacturing Machinery and Certain Port Facility Equipment Taxed at 1½% | 123,038,000 |
| Materials Used in Railroad Tracks Taxed at 3% | 565,000 |
| Sales to Electric Power Associations Taxed at 1% | 4,941,000 |

Discount for Timely Filing 2% 10,000,000

Sale of Utilities

| | |
|-------------------------------|------------|
| To Residential Consumers 0% | 90,228,000 |
| To Manufacturers Taxed at 1½% | 33,218,000 |
| To Farmers Taxed at 1½% | 1,027,000 |

Industrial Exemptions

| | |
|---|---------------|
| Boxes, Crates, and Cartons | (2,392,000) |
| Raw Materials Used in Manufacturing | (119,925,000) |
| Offshore Drilling Equipment Large Vessels | (2,392,000) |
| Commercial Fishing Boats | 1,511,000 |
| Repairs to Vessels | 4,202,000 |
| Rolling Stock Used in Interstate Commerce | (3,588,000) |

NOTE: Numbers in parentheses should be considered very inexact estimates.
No established data base exists for determining these values.

Sales and Use Tax (Continued)

Estimated FY 1998
Tax Expenditure

Industrial Exemptions (continued)

| | | |
|--|----|-------------|
| Raw Material Used in Manufacturing Rolling Stock | \$ | Negligible |
| Machinery or Parts Used in Repairing Large Ships | | 538,000 |
| Tangible Personal Property Consumed on Ships in International Commerce | | (59,000) |
| Storage of Perishable Goods | | Negligible |
| Natural Gas Used in Oil Production | | (3,024,000) |
| Income from Self-Service Commercial Laundry | | 1,135,000 |
| Economic Development Reform Act Incentives | | 4,562,000 |

Agricultural Exemptions

| | | |
|---|--|--------------|
| Sales of lint, Seed Cotton, Baled Cotton, Feed, Seed, Fertilizers, Baling Wire, Packaging Materials, etc. | | 40,000,000 |
| Sales of Agricultural Produce to Be Further Processed | | (89,688,000) |
| Retail Sales of Mules, Horses, and Other Livestock | | Negligible |

Other Exemptions

| | | |
|---|--|---------------|
| Sales to U.S. Government or State of Mississippi | | (179,375,000) |
| Sales to Public Schools | | (30,750,000) |
| Sales of School Textbooks | | (3,588,000) |
| Sales to Mississippi Band of Choctaw Indians | | (1,000,000) |
| Sales of Firefighting Equipment to Governmental or Volunteer Fire Departments | | 114,000 |
| Sales to Nonprofit Water Associations | | 947,000 |

NOTE: Numbers in parentheses should be considered very inexact estimates.
No established data base exists for determining these values.

Sales and Use Tax (Continued)

| | Estimated FY 1998 <u>Tax Expenditure</u> |
|---|---|
| <u>Miscellaneous Exemptions</u> | |
| Sales to Nonprofit Hospitals and Infirmaries | \$ (89,688,000) |
| Newspapers and Periodicals | 4,203,000 |
| Coffins and Caskets | (2,409,000) |
| Sales of Goods for Immediate Export | Negligible |
| Sales to Nonprofit Orphanages, or to Old Men's or Old Ladies' Homes | (303,000) |
| Sales to YMCA, YWCA, or Boys or Girls Clubs | 1,055,000 |
| Sales to Nonprofit Private Schools | (1,230,000) |
| Drugs and Medicines | 20,983,000 |
| Sales to Salvation Army or Muscular Dystrophy Association, Inc. | 150,000 |
| Sales of Alcohol-Blended Fuel Using Mississippi Distilled Alcohol | Negligible |
| Sales to the Institute for Technology Development | 425,000 |
| Retail Sales of Vehicles and Semi-Trailers Exported Within 48 Hours | 1,573,000 |
| Sales of Food and Drink in Full-Service Vending | Negligible |
| Sales of Motor Fuel | 151,529,000 |
| Sales of Food Purchased with Food Stamps or WIC Instruments | (24,088,000) |
| Sales of Cookies by Girl Scouts of America | 193,000 |
| Sales to Public or Nonprofit Museums of Art | Negligible |
| Sales to Alumni Associations of State-Supported Colleges or Universities | Negligible |
| Sales to National Association of Junior Auxiliaries, Inc. | Negligible |
| Sales to Domestic Violence Shelters | Negligible |
| Sales to the Mississippi Chapter of the National Multiple Sclerosis Society | Negligible |

NOTE: Numbers in parentheses should be considered very inexact estimates.
No established data base exists for determining these values.

SEVERANCE TAXES

Estimated FY 1998
Tax Expenditure

Exemptions

| | |
|---|------------|
| Enhanced Recovery | \$ 225,000 |
| Exemption for Oil and Gas Discovery Wells Drilled Between April 1,1994 and June 30, 1999 | 375,000 |
| Exemption for 2-Year Inactive Oil and Gas Wells | 375,000 |
| Development Wells or Replacement Wells | 225,000 |
| Development Wells Utilizing 3D Seismic | 140,000 |

INSURANCE PREMIUM TAX

Exemptions

Not Available

Credits

| | |
|--|---------------|
| Income Taxes Paid | 4,319,000 |
| Retaliatory Tax Deduction | Not Available |
| Reduction for Qualifying Mississippi Investments | 12,799,000 |
| Guaranty Association | 3,604,000 |

INSTALLMENT LOAN TAX

Estimated FY 1998
Tax Expenditure

Exemptions

Not Available

CASUAL AUTO SALES TAX

Exemptions

Insignificant

AUTO PRIVILEGE TAXES AND AUTO TAG FEES

Exemptions

Not Available

CLASSIFICATION OF TAX EXPENDITURES ACCORDING TO PURPOSE

In order to organize the tax expenditure items documented in the previous pages in a systematic fashion, five categories of tax expenditures have been established for this report. Each of the tax expenditures listed in this report has been placed into one of the five classifications.

Tax Expenditures Which Redistribute the Tax Burden

The first classification of tax expenditures consists of those tax expenditures which redistribute the tax burden. This includes all of those tax expenditure items, the purpose of which is to directly or indirectly shift the burden of taxation from one income class to another.

| <u>Tax Expenditures</u> | <u>Estimated FY 1998 Tax Expenditure</u> |
|--|--|
| Credit for Finance Company Privilege Tax Paid for Same Tax Year | \$ 850,000 |
| Credit for Qualified Businesses in Designated "High-Tech" and Enterprise Zones | 1,800,000 |
| Jobs Tax Credit | 6,000,000 |
| National and Regional Headquarters Credit | Insignificant |
| Research and Development Jobs Skills Credit | Insignificant |
| Dependent Care Credit | Insignificant |
| Job Training or Retraining Credit | 1,800,000 |
| Gambling License Fees Credit | 3,400,000 |
| Temporary Assistance for Needy Families Wages Paid Credit | (150,000) |
| Mississippi Business Finance Corporation Revenue Bond Service Credit | (5,000,000) |
| Ad Valorem Inventory Credit | (3,800,000) |
| Export Port Charges Credit | (1,600,000) |
| Magnolia Venture Capital Fund Limited Partnership Credit | 0 |
| Other Corporate Credits | 5,350,000 |
| Personal Exemptions | 335,300,000 |
| Income Tax Exemptions For Dependents | 45,170,000 |

NOTE: Numbers in parentheses should be considered very inexact estimates. No established data exists for determining these values.

Tax Expenditures Which Redistribute the Tax Burden (continued)

| <u>Tax Expenditure</u> (continued) | Estimated FY 1998 <u>Tax Expenditure</u> |
|---|---|
| Other Individual Exemptions | \$ 44,400,000 |
| Prisoners of War, Missing in Action | Insignificant |
| Standard Deduction | 52,700,000 |
| Sale of Utilities to Residential Consumers | 90,228,000 |
| Sales to Nonprofit Water Associations | 947,000 |
| Sales to Nonprofit Hospitals and Infirmaries | (89,688,000) |
| Coffins and Caskets | (2,409,000) |
| Sales to Nonprofit Orphanages, or to Old Men's or Old Ladies' Homes | (303,000) |
| Drugs and Medicines | 20,983,000 |
| Sales of Food Purchased with Food Stamps or WIC Instruments | <u>(24,088,000)</u> |
| Total | 735,966,000 |

Tax Expenditures With a Direct Budgetary Objective

The second category of tax expenditures includes those provisions in the statutes which have a direct budgetary objective, i.e., to encourage private expenditure in lieu of public expenditure for particular purposes or to subsidize private expenditures.

| <u>Tax Expenditures</u> | Estimated FY 1998 <u>Tax Expenditures</u> |
|---|--|
| Discount for Timely Filing | \$ 10,000,000 |
| Newspapers and Periodicals | 4,203,000 |
| Sales of Goods for Immediate Export | Negligible |
| Sales to YMCA, YWCA, or Boys or Girls Clubs | 1,055,000 |
| Sales to Nonprofit Private Schools | (1,230,000) |

NOTE: Numbers in parentheses should be considered very inexact estimates.
No established data base exists for determining these values.

Tax Expenditures With a Direct Budgetary Objective (continued)

| <u>Tax Expenditures</u> | <u>Estimated FY 1998 Tax Expenditures</u> |
|--|---|
| Sales to Salvation Army or Muscular Dystrophy Association, Inc. | \$ 150,000 |
| Sales of Alcohol-Blended Fuel Using Mississippi Distilled Alcohol | Negligible |
| Sales to the Institute for Technology Development | 425,000 |
| Enhanced Recovery | 225,000 |
| Exemption for Oil and Gas Discovery Wells Drilled Between April 1, 1994 and June 30, 1999 | 375,000 |
| Exemption for 2-Year Inactive Oil and Gas Wells | 375,000 |
| Development Wells or Replacement Wells | 225,000 |
| Development Wells Utilizing 3D Seismic | 140,000 |
| Insurance Premium Tax Credits | 20,722,000 |
| Sales of Cookies by Girl Scouts of America | 193,000 |
| Sales to Public or Nonprofit Museums of Art | Negligible |
| Sales to Alumni Associations of State-Supported Colleges and Universities | Negligible |
| Sales to National Association of Junior Auxiliaries, Inc. | Negligible |
| Sales to Domestic Violence Shelters | Negligible |
| Sales to the Mississippi Chapters of the National Multiple Sclerosis Society | Negligible |
| Total | <hr/> 39,318,000 |

Tax Expenditures Which Are Outside the Relevant Tax Base

The third category of tax expenditures consists of those provisions in the tax code which, although constituting tax expenditures in the strict language of the law, are in fact outside of the relevant tax base according to the implied or stated spirit of the law. These include items such as the levy of the retail sales tax on transactions which are clearly wholesale in nature.

| <u>Tax Expenditures</u> | Estimated FY 1998 <u>Tax Expenditure</u> |
|---|---|
| Retail Sales of Farm Tractors Taxed at 1% | \$ 4,282,000 |
| Other Farm Implements Taxed at 3% | 4,615,000 |
| Aircraft, Trucks, Mobile Homes Taxed at 3% | 30,485,000 |
| Autos and Light Trucks (10,000 lbs or less) Taxed at 5% | 63,458,000 |
| Manufacturing Machinery and Certain Port Facility Equipment Taxed at 1½% | 123,038,000 |
| Materials Used in Railroad Tracks Taxed at 3% | 565,000 |
| Sales to Electric Power Associations Taxed at 1% | 4,941,000 |
| Sale of Utilities to Manufacturers | 33,218,000 |
| Sale of Utilities to Farmers | 1,027,000 |
| Boxes, Crates, and Cartons | (2,392,000) |
| Raw Materials Used in Manufacturing | (119,925,000) |
| Offshore Drilling Equipment Large Vessels | (2,392,000) |
| Commercial Fishing Boats | 1,511,000 |
| Repairs to Vessels | 4,202,000 |
| Rolling Stock Used in Interstate Commerce | (3,588,000) |
| Raw Material Used in Manufacturing Rolling Stock | Negligible |
| Machinery or Parts Used in Repairing Large Ships | 538,000 |
| Tangible Personal Property Consumed on Ships in International Commerce | (59,000) |

NOTE: Numbers in parentheses should be considered very inexact estimates.
No established data base exists for determining these values.

Tax Expenditures Which Are Outside the Relevant Tax Base (continued)

| <u>Tax Expenditures</u> (continued) | Estimated FY 1998 <u>Tax Expenditure</u> |
|--|---|
| Storage of Perishable Goods | \$ Negligible |
| Natural Gas Used in Oil Production | (3,024,000) |
| Economic Development Reform Act Incentives | 4,562,000 |
| Income from Self-Service Commercial Laundry | 1,135,000 |
| Sales of Lint, Seed Cotton, Baled Cotton, Feed, Seed, Fertilizers, Baling Wire, Packaging Materials, etc. | 40,000,000 |
| Sales of Agricultural Produce to Be Further Processed | (89,688,000) |
| Retail Sales of Mules, Horses, and Other Livestock | Negligible |
| Sales to U.S. Government or State of Mississippi | (179,375,000) |
| Sales to Public Schools | (30,750,000) |
| Sales of School Textbooks | (3,588,000) |
| Sales to Mississippi Band of Choctaw Indians | (1,000,000) |
| Sales of Firefighting Equipment to Governmental or Volunteer Fire Departments | 114,000 |
| Casual Auto Sales Tax Exemptions | Insignificant |
| Retail Sales of Vehicles and Semi-Trailers Exported Within 48 Hours | 1,573,000 |
| Sales of Food and Drink in Full-Service Vending | Negligible |
| Sales of Motor Fuel | <u>151,529,000</u> |
| Total | 906,574,000 |

NOTE: Numbers in parentheses should be considered very inexact estimates.
No established data base exists for determining these values.

Tax Expenditures Which Conform With Federal Law

The fourth category of tax expenditures includes those provisions in the Mississippi statutes which conform to federal tax codes.

| <u>Tax Expenditures</u> | Estimated FY 1998 <u>Tax Expenditure</u> |
|---|---|
| Dividend Distributions | \$ Insignificant |
| Medical Savings Account | Insignificant |
| Individual Retirement Accounts | 3,200,000 |
| Keogh Plans | 2,209,000 |
| Interest Penalty on Early Withdrawal of Savings | 70,000 |
| Credit for Income Tax Paid Another State | 14,260,000 |
| Medical and Dental Expenses | 9,800,000 |
| Real Estate Taxes | 6,650,000 |
| Home Mortgage Interest | 43,370,000 |
| Investment Interest | 2,340,000 |
| Charitable Contributions | 12,580,000 |
| Casualty and Theft Losses | 640,000 |
| Union and Professional Dues | Insignificant |
| Tax Return Preparation Fee | <u>Insignificant</u> |
| Total | 95,119,000 |

Tax Expenditures Which Cannot Be Accurately Measured

The final category of tax expenditures listed in this document includes all of those items which are considered to be legitimate tax expenditures but for which there exists insufficient information to estimate the value.

| <u>Tax Expenditures</u> | <u>Estimated FY 1998 Tax Expenditure</u> |
|--|---|
| Capital Gains Exempt | Not Available |
| Charitable Contributions - Corporate | Not Available |
| Reserve Funds | Not Available |
| Annuity Income | Not Available |
| Contributions to Employee Pension Plans | Not Available |
| Net Operating Loss Carryover | Not Available |
| Unreimbursed Employee Business Expenses | Not Available |
| Insurance Premium Tax Exemptions | Not Available |
| Insurance Premium Retaliatory Tax Deduction | Not Available |
| Installment Loan Tax Exemption | Not Available |
| Auto Privilege Taxes and Auto Tax Fee Exemptions | Not Available |

APPENDIX A: 1997 LEGISLATION

Income & Franchise Tax Division

Income Taxes

House Bill 898 - This bill extends the income tax credit provided to manufacturers, distributors and wholesale or retail merchants for a certain amount of ad valorem taxes paid on commodities, products, goods, wares and merchandise held for resale. Under current law, the credit is allowed only through the 1997 taxable year. This bill provides that the tax credit will continue to apply for tax years after the 1997 taxable year. The credit for each location of the taxpayer shall not exceed the lesser of \$5,000 or the amount of income taxes due the state that are attributable to such location. Effective July 1, 1997.

House Bill 899 - This bill made some revisions to the financing of economic development projects by the Mississippi Business Finance Corporation. The impact to income taxes were for a project induced on or after 7/1/97 (1) may not charge its employees a wage assessment fee as in the past, (2) the income tax credit shall not exceed 80% of the amount of taxes due the State from the project, (3) any unused credit will have a 3 year carryover limitation. Effective July 1, 1997.

House Bill 1549 - This bill creates the Mississippi Commission for Volunteer Service Fund and provides for a checkoff on the state individual income tax form, for taxable years beginning on or after January 1, 1998, to allow taxpayers to voluntarily contribute a portion of their tax refund to the fund. The bill provides that money in the Mississippi Commission for Volunteer Service Fund may be expended by the Mississippi Commission for Volunteer Service to advance community service and volunteerism among Mississippians. Effective July 1, 1997.

House Bill 1755 - This bill increases the income tax credit granted to employers providing dependent care to employees during the employee's work hours. The tax credit is increased from 25% to 50%

and is applied to the net costs incurred by the employer in providing the dependent care. This act shall take effect and be in force from and after January 1, 1998.

Senate Bill 2165 - This bill amends the income tax laws to phase in an increase in the optional standard deduction in the case of married individuals filing a joint or combined return and married individuals filing separate returns to give married individuals a deduction equal to that of single individuals. This bill also phases in an increase in the income tax exemption for married individuals to give each married individual an exemption in an amount equal to that given single individuals. This bill will eliminate the so-called "marriage penalty."

The standard deduction for married individuals is increased as follows:

(a) For married individuals filing a joint return:

-January 1, 1998 - increases from \$3,400 to \$4,200

-January 1, 1999 - increases from \$4,200 to \$4,600

(b) For married individuals filing a separate return:

-January 1, 1998 - increases from \$1,700 to \$2,100

-January 1, 1999 - increases from \$2,100 to \$2,300

The personal exemption for married individuals living together is increased as follows:

- January 1, 1998 - increases from \$ 9,500 to \$10,000

- January 1, 1999 - increases from \$10,000 to \$11,000

- January 1, 2000 - increases from \$11,000 to \$12,000

Effective January 1, 1997.

Senate Bill 2728 - This bill clarifies how capital gains from the sale of interests in certain Mississippi businesses are treated for income tax purposes.

Current Mississippi income tax law provides that no gain shall be recognized from the sale of interests in certain Mississippi businesses if the assets have been held for more than one year. The bill requires that any gain that would otherwise be excluded by this provision must first be applied against, and reduced by, any losses determined from the sales or transactions described by this

provision if the losses were incurred in the year of the gain or within the two years preceding or subsequent to the gain.

Current law also provides that no gain shall be recognized from the sale of all or substantially all of the assets of a domestic corporation under certain circumstances. The bill removes "substantially all" language and provides that no gain shall be recognized in such cases from the sale of all or at least 90% of the assets in a domestic corporation and also excludes those assets that represent the ownership interest of another entity from this treatment.

Current law provides that one of the conditions that must be met in order to qualify for this capital gains treatment is that all depreciation or amortization that has been taken on the assets of the corporation involved in the sale or transaction must be recaptured and taxed as ordinary income as provided for in Section 1245 of the Internal Revenue Code. The bill requires that all such depreciation and amortization must be recaptured up to cost prior to any nonrecognition of gains. Effective on passage.

Franchise Taxes

House Bill 1816 - This bill revises the method by which certain multistate corporations determine gross receipts for purposes of the state corporation franchise tax. For tax returns for tax years ending on or after January 1, 1999, the gross receipts of an organization that is required to use a formula method of apportionment in making income tax returns to this state shall be the same (both as to gross receipts from business carried on in Mississippi and gross receipts wherever located) as the gross receipts (or sales) used for the receipts or sales factor in the applicable income tax formula. However, gross receipts from business carried on in Mississippi, for the purposes of this section, shall also include any receipts from the taxpayer's business operations which are not apportioned but rather are directly allocated or assigned to this state. If the taxpayer is required to use a formula method of apportionment in making income tax returns which does not have a receipts or sales tax factor, then the receipts factor for the franchise tax formula shall be determined by regulation of the State Tax Commission. Effective July 1, 1997.

Senate Bill 2964 - This bill revises the definition of the terms "corporation," "association" and "joint stock company" to provide that when any form of organization is treated as a corporation for federal income tax purposes it shall be treated as a corporation for purposes of the State Franchise Tax Law. Effective on passage.

Sales and Use Tax Division

Sales Tax

House Bill 1481 - This bill clarifies certain sales and use tax collections that are diverted into the Motor Vehicle Ad Valorem Tax Reduction Fund. The bill provides that revenue collected from the sales tax levied in Section 27-65-23 on the rental or lease of private carriers of passengers and light carriers of property, as defined in Section 27-51-101, shall be deposited into the Motor Vehicle Ad Valorem Tax Reduction Fund. It also provides that revenue collected from the use tax imposed on the rental or lease of private carriers of passengers and light carriers of property shall be deposited into the Motor Vehicle Ad valorem Tax Reduction Fund. The bill repeals the section of law that requires that such use tax revenue first be deposited into the State General Fund and then disbursed by the State Treasurer to the Motor Vehicle Ad Valorem Tax Reduction Fund. Effective July 1, 1997.

House Bill 1717 - This bill eliminates the 15 cents per bale levied on businesses that gin cotton. Effective July 1, 1997.

House Bill 1725 - This bill revises the section of law regarding the contractor's sales tax. The bill excludes from such tax the contract price or compensation received to restore, repair or replace a utility distribution or transmission system that has been damaged due to ice storm, hurricane, flood, tornado, wind, earthquake or other natural disaster if the restoration, repair or replacement is performed by the entity providing the service at its cost. Effective on passage.

House Bill 1811 - Under present law, a number of events are exempt from the amusement sales tax. This bill adds an exemption for admissions or tickets to or for hockey games between teams operated under a professional league franchise. Effective on passage.

House Bill 1816 - The bill also phases out the sales tax on sales of fuel used to produce electric power by a company primarily engaged in the business of producing, generating or distributing electric power for sale. The tax on such sales is phased out in the following increments:

| | |
|-------------------------------------|--------|
| July 1, 2000, through June 30, 2001 | 1.125% |
| July 1, 2001, through June 30, 2002 | 0.75% |
| July 1, 2002, through June 30, 2003 | 0.375% |
| From and after July 1, 2003 | No tax |

Effective July 1, 1997.

Senate Bill 2870 - Section 97-19-57 authorizes, under certain circumstances, the holder of a bad check to charge the maker or drawer of the check a service charge in an amount not to exceed \$30. Under the provisions of the Mississippi Sales Tax Law, the definition of the term "gross proceeds of sales" is so broad that it includes service charges on checks within the definition. This causes service charges on checks to be subject to sales taxation. This bill revises the definition of the term "gross proceeds of sales" under the Mississippi Sales Tax Law to exclude bad check service charges authorized under Section 97-19-57. Effective on passage.

Local Taxes

House Bill 1751 - This act authorizes the Board of Supervisors of Lauderdale County to establish the Lauderdale County Tourism Commission and to levy a tax not to exceed 2 1/2% of the gross proceeds from room rentals of hotels or motels in the county. Gross proceeds does not include charges for food, telephone, laundry, beverages and similar charges. Hotel and motel are defined as a place of lodging with more than 10 rental units that will accommodate transient guests on a daily or weekly basis. Three percent of the proceeds shall be retained by the State Tax Commission to defray the cost of collection. The Act is repealed October 1, 2001. Effective on passage.

House Bill 1837 - The Act authorizes the governing authorities of the city of Batesville to increase the tax levied upon the gross proceeds derived from hotel and motel room rentals and restaurant sales to 3%. The Act provides for a referendum. The tax rate prior to this authorized change is 1%. Three percent of the proceeds shall be retained by the State Tax Commission to defray the cost of collection. The Act is repealed July 1, 2017. Effective after approval under Voting Rights Act.

House Bill 1868 - The Act amends Chapter 19, Laws of the First Extraordinary Session of 1988 to revise the definition of the terms "hotel" and "motel" as used for purposes of levying a motel - hotel tax in the city of Oxford. The definition is changed to remove the number of rooms required to qualify as a hotel or motel. Effective on passage.

House Bill 1878 - The Act extends the repealer on the Hattiesburg Tourism Commission from September 30, 1997, to September 30, 2000. Effective on passage.

House Bill 1906 - The Act authorizes the governing authorities of the city of New Albany to levy a tax not to exceed 2% upon the gross proceeds of sales from hotel and motel room rentals and gross proceeds of sales of restaurants and such other businesses where prepared food and drink are sold to the public. Hotel or motel means any establishment engaged in the business of furnishing or providing 6 or more rooms intended for dwelling, lodging or sleeping purposes to transient guests. A referendum is provided. Three percent of the proceeds shall be retained by the State Tax Commission to defray the cost of collection. Effective after approval under Voting Rights Act.

Senate Bill 3123 - The Act authorizes the governing authorities of the city of Ridgeland to impose a tourism tax of 1% upon the gross proceeds of sales of restaurants, hotels and motels. Hotels and motels with 10 or less units are exempt. Restaurants with \$100,000 or less sales annually are exempt. Three percent of the proceeds shall be retained by the State Tax Commission to defray the cost of collection. Effective on passage.

Senate Bill 3219 - The Act eliminates the repealer on the Corinth Area Tourism Promotion Council. Effective on passage.

Miscellaneous Tax Division

Beer Excise Taxes

House Bill 1612 - This bill makes it unlawful for any person holding a permit authorizing the sale of beer or light wine at retail to obtain beer or light wine from any source outside of the State of Mississippi. Any person convicted of violating this provision shall be punished by a fine of not more than \$1,000 or by imprisonment for not more than six months or both and such person shall forfeit his permit. Section 27-71-307 is amended to increase the penalty for distributing beer or light wine that has been imported from any source not authorized to sell beer or light wine in the State of Mississippi to a fine of not more than \$1,000 or imprisonment for not more than six months or both and the person shall be subject to license forfeiture. The requirement that manufacturers of beer imprint the word "Mississippi" or "MS" on the bottle, can or other container is removed. Sections 27-71-313, 27-71-331, 27-71-333, 27-71-335, 27-71-347 and 27-71-505 are amended to conform to these provisions.

Section 67-3-15 is amended to increase the penalty for brewing, manufacturing or selling beer or light wine without a permit or license to not more than \$1,000 or imprisonment for not more than one year or both. Any person so convicted may not apply for a permit or license for 5 years. Section 67-3-57 is amended to conform.

Section 67-3-69 is amended to increase the penalty for the sale of beer or light wine by a retailer without a permit and for the sale of beer or light wine by a retailer while his permit is suspended to not more than \$1,000 or imprisonment for not more than one year or both. Such person convicted shall also forfeit his permit.

Section 67-3-47 which requires the State Tax Commission to provide suitable labels or marking of identification on beer is repealed. Effective July 1, 1997.

Gaming

House Bill 1904 - This bill authorizes the Board of Supervisors of Washington County to impose fees up to 3.2% of the gross revenue of gaming vessels which dock in the unincorporated area of the county. The fees are to be collected by the State Tax Commission and distributed 66 2/3% to Washington County and 33 1/3% to the city of Greenville. Effective on passage.

House Bill 1905 - This bill authorized the governing authorities of the city of Greenville to impose fees up to 3.2% of the gross revenue of gaming vessels which dock inside the city of Greenville. The fees are to be collected by the State Tax Commission and distributed 66 2/3% to the city of Greenville and 33 1/3% to Washington County. Effective on passage.

House Bill 3042 - This bill provides that if an election has been held on the issue of allowing gaming in a county and the issue is defeated at the election, then a subsequent election on such issue may not be held until the date of the next succeeding general election in which the election for President of the United States occurs, or, in case in which the authority to conduct gaming in a county has been defeated on three different occasions, the date of the next succeeding general election occurring at least eight years after the last of the elections on which the authority to conduct gaming was defeated. Effective on approval under the Voting Rights Act.

Timber Severance Tax

Senate Bill 2729 - Under current law a taxpayer's monthly timber severance tax liability may not exceed \$10 a month in order for the taxpayer to file quarterly timber severance tax returns. This bill increases the threshold amount and authorizes taxpayers whose annual timber severance tax liability does not exceed \$3,600 per year to file quarterly timber severance tax returns. Effective July 1, 1997.

Tire Disposal Fee

Senate Bill 2498 - amends the waste tire and household hazardous waste management laws. The act revises the definition of "motor vehicle" to include farm equipment.

The waste tire fee is clarified to provide that the \$1.00 fee is placed on tires with a rim diameter of less than 24 inches and a \$2.00 fee is imposed on tires with a rim diameter 24 inches or larger. The Act is effective July 1, 1997. The Act is effective from and after passage and was signed by the Governor on April 10, 1997. Effective July 1, 1997.

Tobacco

House Bill 1389 - This bill creates the Mississippi Juvenile Tobacco Access Prevention Act of 1997.

No distributor or wholesaler shall transfer tobacco products without a valid tobacco permit. Permits expire annually on January 31. The Act is effective February 1, 1997. The Act is effective from and after passage and was signed by the Governor on April 24, 1997. Effective February 1, 1998.

Petroleum Tax Division

House Bill 851 - This bill deletes the repealer on the section of law that provides that the proceeds of the user tax on certain fuel shall be deposited into the State General Fund and that the Proceeds of the user tax on locomotive fuel shall be deposited into the Railroad Revitalization Fund. Effective June 30, 1997.

Motor Vehicle Licensing Division

House Bill 137 - This bill amends various sections of law regarding motor vehicle license tags and motor vehicle taxes.

The bill authorizes a fee of \$25 for the issuance of a special antique motorcycle license plate and provides that this type of license plate will be issued in lieu of an ordinary registration plate and will have the same legal significance as an ordinary registration plate. Motorcycles manufactured more than 25 years ago shall be classified as antique motorcycles.

The bill amends Section 27-51-41 to exempt antique motorcycles from ad valorem taxes. It also amends this section to provide that the credit for ad valorem taxes and road and bridge privilege taxes paid for the remaining tax year after the sale, trade or other disposition of a vehicle shall apply to all licensed vehicles. The bill amends this section to make applicable to all vehicles, the provision that authorizes a person who owns a vehicle that has not been operated on public roads from the date of acquisition or, if previously registered, from the end of the anniversary month of the license tag to the date on which he applies for a current license tag, to pay taxes on the vehicle only for the 12 months after the application.

The bill authorizes the issuance of a special license tag for persons who are deaf.

The bill amends Section 27-19-48 to include motorcycles within the meaning of the terms "motor vehicle" and "vehicle" for the purpose of authorizing the issuance of personalized license tags for motorcycles. The bill also amends this section to revise the time period in which fees for personalized tags must be remitted by the county tax collector to the State Tax Commission, by

providing that such fees shall be remitted to the State Tax Commission on a monthly basis as prescribed by the commission.

The bill authorizes the issuance of a special license tag for an additional \$30 annual fee which displays an emblem designed by the Department of Wildlife, Fisheries and Parks. The \$30 shall be distributed as follows: \$20 to the Wildlife Heritage Fund; \$1 to the Burn Center Fund; the remainder to the State Highway Fund.

The bill amends Section 27-19-56.3 to authorize the issuance of a distinctive license tag for members of the Mississippi Senate for an additional \$50 annual fee to be distributed as follows: \$7 to the State General Fund and the remainder to the Burn Center.

The bill authorizes the owner of an antique automobile or street rod, upon payment of a special license tax fee, to display an historical license plate on such a vehicle. All such license plates must be authenticated by the State Tax Commission as an original license plate or a refurbished original license plate of the same year of issuance as the model year of the antique automobile or street rod.

The bill authorizes the issuance of a distinctive license tag for honorably discharged veterans of the United States Armed Forces who served in Saudi Arabia or Kuwait during Operation Desert Storm or Operation Desert Shield, in Panama during the invasion, in Grenada during the invasion, during the Vietnam Conflict, during the Korean Conflict, during World War II or during World War I. The additional fee of \$30 collected for such a tag will be deposited to the credit of a fund to be administered by the board overseeing the veterans nursing homes in Mississippi for the benefit of indigent veterans who are residents of these nursing homes. Effective July 1, 1997.

House Bill 1525 - This bill amends various sections of law regarding motor vehicle license tags and motor vehicle taxes.

The bill revises the definition of the term "truck tractor" to provide that these vehicles must have a gross vehicle weight in excess of 10,000 pounds. It also revises the definition of the term "semitrailer" to mean every vehicle of the trailer type so designed and used in conjunction with a

truck tractor. The bill revises the definition of the term "taxicab" to mean any passenger motor vehicle for hire with a seating capacity not greater than seven passengers.

The bill provides that the State Tax Commission will be the issuing authority for license tags and decals for vehicles owned by a road, drainage or levee district.

The bill revises the manner in which motor vehicle license tags are issued to sheriffs. It also revises the time period in which fees for certain special license tags must be remitted by county tax collectors to the State Tax Commission, by providing that such fees shall be remitted to the State Tax Commission on a monthly basis as prescribed by the commission. The bill also makes certain provisions of the Motor Vehicle Privilege Tax Law applicable to all vehicles required to be licensed.

The bill removes the requirement that in order to obtain a replacement license tag for the replacement of certain destroyed vehicles (a carrier of property with a gross vehicle weight of 16,000 pounds or greater) in instances in which the original tag is destroyed, a person's proof of destruction of the tag must be supported by affidavit of three reputable persons. It also provides that if the owner of a vehicle does not elect to receive a credit at the time of surrendering a license tag or offering proof of its destruction, the issuing authority shall issue a certificate of credit to the owner.

The bill provides that the credit for ad valorem taxes and road and bridge privilege taxes paid for the remaining tax year after the sale, trade or other disposition of a vehicle shall apply to all licensed vehicles. The bill also makes applicable to all vehicles, the provision that authorizes a person who owns a vehicle that has not been operated on public roads from the date of acquisition or, if previously registered, from the end of the anniversary month of the license tag to the date on which he applies for a current license tag, to pay taxes on the vehicle only for the 12 months after the application. Effective July 1, 1997.

Title Division

Senate Bill 2611 - This bill establishes a procedure for the issuance of certificates of title for boats and motors. The Department of Wildlife, Fisheries and Parks is authorized to implement the titling program. The titling program is voluntary. A person may, but is not required to, apply for a certificate of title for his boats and motors. The Department of Wildlife, Fisheries and Parks may charge a fee not to exceed \$10 for a certificate of title. The program does not go into effect until 1998 in order to give the department time to develop the program. Effective July 1, 1998.

SB 2895 - During the 1996 Regular Session, legislation was adopted which authorized banks and other lending institutions that are appointed designated agents by the State Tax Commission to electronically transmit to the Tax Commission information entered by the institution on applications for a certificate of title given in connection with a loan for which the owner's motor vehicle is pledged to that institution as collateral for a loan. This legislation also prohibited institutions from accepting applications for certificate of title when a motor vehicle is sold by a motor vehicle dealer permitted under the Mississippi Motor Vehicle Dealer Tag Law, by casual sale or by purchase from a licensed dealer situated outside the State of Mississippi. Applications for certificate of title on those vehicles were required to be made by the owner to the county tax collector.

This bill eliminates those provisions and authorizes an institution that has agreed to loan money for the purchase of a motor vehicle to complete an application for certificate of title. Effective on passage.

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